

December 1, 2020

Honorable Mayor and City Council City of Pine City 315 Main St S, Ste 100 Pine City, Minnesota 55063

The following is the proposed 2021 final budget based on City Administrator and Department Head recommendations. Staff have made revisions based upon input received from the Mayor and City Council during the 2021 budget workshop sessions.

#### **Levy Summary**

The primary variation between the 2020 levy and the 2021 levy is attributable to the General Fund operating budget, and debt service. The current proposed 2021 budget includes additional expenditures related in an increase in insurance premiums with LMCIT - \$10,000, an increase from \$27,500 to \$47,500 in the Fire Department for Machinery and Equipment Repair and Maintenance to better reflect anticipated outflows, pay increases in the allocations to the Public Works department related to a union contract of approximately \$8,000, and anticipated increases, \$6,000, in Building Official permitting and plan review costs (offset by increases in General Fund Revenue). A slight increase in the Capital Improvement Fund to \$160,000 from \$148,992 contributed to the increase on the overall levy. The Capital Improvement Fund reduction from 2019 to 2020 was due to the offset use of unrestricted fund balance Fund 306 - 2008B bond issuance fund.

Debt service payments are increasing approximately \$64,000 following the debt repayment schedules. A portion of the increase is also attributable to levy not being assessed in 2020 for the 2018A debt issuance. This short assessment is being re applied over the years 2021, 2022, and 2023 equally to bring the fund to the correct balance.

The City's proposed overall tax rate will increase over the prior year by 1% under the current proposed budget.

The 2021 budget proposal, based on preliminary budget and levy figures as shown below, recommends setting a city wide levy at \$1,622,383 (up from \$1,561,351) with a resulting estimated tax rate of 65.85%. As mentioned previously the 2021 Debt Service levy is the amount scheduled for collection in 2021 per the bond documents with the noted "catch up" on the 2018A debt schedule. Based on the proposed 2021 budget and levy, as presented, the General fund reserves are anticipated to be unchanged. The summary of the 2020 and 2021 levies is as follows:

				2021 Proposed		Increase	
	20	19 Budget	2020 Budget		Budget	(Decrease)	% Change
General Fund		836,762	\$ 915,106	\$	923,781	\$ 8,675	0.95%
Capital Improvement Fund	\$	146,565 200,000	148,992		160,000	11,008	7.39%
Total General Government		1,183,327	1,064,098		1,083,781	19,683	1.85%
Debt Service							
Debit Service Levies		426,590	440,860		505,336	64,476	14.63%
Total Debt Service Levy		426,590	440,860		505,336	64,476	
Total City Operating Levy		1,609,917	1,504,958		1,589,118	84,159	5.59%
Housing and Redevelopment Authori		38,329	56,393		33,265	(23,128)	-41.01%
Total City Wide Levy	\$	1,648,246	\$ 1,561,351	\$	1,622,383	61,031	3.91%

A subdivision of the general fund levy was previously identified separately but is not properly reflected in the general fund levy. For comparison purposes a notion of this subdivision will be presented. The EDA levy decreased by \$5,833 to \$34,530.

The HRA levy decreased \$23,128 to \$33,265 based on the maximum allowable levy of 0.0185% of estimated taxable market value (previously based on estimated market value) of properties in the taxing district.

#### **Tax Rate and Tax Capacity**

The final 2020 City tax rate was 63.77% based on a net tax capacity of \$2,467,473. Tax capacity for the payable 2021 year increased \$53,666 to \$2,521,139. Based on the increase in tax capacity and the City's 2021 tax rate, the city could levy approximately an additional \$33,000 while still maintaining a tax rate of 63.77%. Summary information for the three preceding years and proposed 2020 pay 2021 are as follows:

City of Pine City Property Type - Tax Capacities

	201	7 Pay 2018	20	18 Pay 2019	19 2019 Pay 2020			20 Pay 2021	% Change
Rural	\$	7,404	\$	7,361	\$	7,301	\$	4,469	-38.79%
Residential		986,807		1,029,056		1,166,508		1,270,099	8.88%
Apartments		172,008		176,705		178,230		181,857	2.04%
Manufactured Home Park		14,812		15,516		15,517		12,423	-19.94%
Commercial/Industrial		1,101,287		1,088,789		1,031,205		1,002,155	-2.82%
Seasonal		61,774		70,179		68,712		50,136	-27.03%
Total	\$	2,344,092	\$	2,387,606	\$	2,467,473	\$	2,521,139	2.17%

### **Impact on Residents and Businesses**

The current proposed levy of \$ 1,622,383 would result in an estimated tax rate of approximately 65.85% for the 2021 payable year. At that tax rate, the estimated impact to homes and businesses in the City would be:

Property Type	Market Value		Taxable MV	2020 Actual	2021 Estimated		021 onthly	Incre	thly \$ ease / rease)	Incr	nual \$ rease / rease)	Annual % Increase / (decrease)
Homestead Residential	146,565		122,600	794	807	\$	67	\$	1	\$	13	1.67%
Homestead Residential	150,000		126,300	818	832		69	\$	1	\$	14	1.67%
Non-Homestead Residential	150,000	**	150,000	972	988		82	\$	1	\$	16	1.67%
Non-Homestead Residential	500,000	***	500,000	4,858	4,939		412	\$	7	\$	81	1.67%
	* Estimated Median I  ** Non-Homestead F  *** Non-Homestead	Reside	ntial (Single Unit									Annual %
								Mon	thly \$	Anr	nual\$	Increase /
Class 3a Properties /				2020	2021	20	021	Incre	ease /	Incr	ease /	(decrease
Commercial Industrial	Value of Business			Actual	Estimated	Mo	nthly	(deci	rease)	(dec	rease)	)
	\$ 150,000			\$ 1,457	\$ 1,482	\$	123	\$	2	\$	24	1.67%
	200,000			2,105	2,140		178	\$	3		35	1.67%
	300,000			3,400	3,457		288	\$	5		57	1.67%
	400,000			4,696	4,774		398	\$	7		78	1.67%
	500,000			5,991	6,091		508	\$	8		100	1.67%

The table above only accounts for the change in tax rate from 2020 to 2021 by assuming a constant property value year over year. The actual dollar increase (or decrease) will also depend on any change in a property's valuation. Assuming a 5% property value increase for a home assessed at \$150,000 for the 2020 payable year, the dollar increase in property taxes attributable to the *increase in value* would be approximately \$68. When added to the \$14 increase attributable to the *increased tax rate*, the total *dollar* increase in taxes on a home assessed at \$150,000 in 2020 (payable 2021 year; \$157,500 for the payable 2020 year) would be \$82, or approximately \$6.83 per month.

#### Wages, Salaries, and Benefits

Wages and salaries for 2020 have been preliminarily calculated with a 5% COLA and union negotiated increase for AFSCME office and public works staff and 2.5% COLA increase for regular non-union staff. Health, life, and dental insurances were calculated using anticipated rates changes of 7% for health and no change for dental or life. There was no increase in PERA or FICA contribution percentages. In total, 2021 budgeted wages, salaries, and benefits amount to approximately \$1,760,116, an increase of just over \$99,000 from 2020's budget. The primary driver of that increase is for the addition of a Assistant Liquor Store Manager position - \$74,185.

#### **Capital Improvement Plan**

Significant capital purchases anticipated for 2021 include the potential purchase of a Fire Department Pumper Truck (\$52,258 a year for 10 years), sidewalks (\$60,000), continuation of the sweeper payments (\$40,000) and PW Truck (\$36,445), participation in the rink warming house (\$30,000), and Parks and Trails (\$140,000) with noted offset of unspent roll-forward funds.

Other capital purchases are more defined within the City's Long-range Financial Plan which includes capital outlay for the City, water, sewer, and cemeteries. As noted above, the Capital levy is currently at \$160,000, up from 2020 as 2020 was partially offset by unrestricted funds availability from Fund 306 - 2008B.

#### **Debt Service**

Debt service levies were calculated based on levy schedules prepared by AEM in the 2015 Debt Management Analysis and current bond documents. Debt service levy for 2019 was not included in the 2019 levy. As mentioned previously the 2021 Debt Service levy is the amount scheduled for collection in 2021 per the bond documents with the noted "catch up" on the 2018A debt schedule.

					ity of Pine Cit	•				
					f Debt Service					
						le per Bond Reso		•	7	
Collection	307	L/602/309	305	310	311	312	314	315		Total
Year	2010A	 2012A	2012B	2013B	2015A	2016A	2018A	2019B	2020A	Levy
2015	\$141,288	\$ 25,000	\$ 70,000	\$ 4,655	\$ -	\$ -				\$ 392,161
2016	\$109,000	\$ 76,000	\$ 72,000	\$ 10,500	\$ 32,087	\$ -				\$ 422,587
2017	\$104,000	\$ 78,000	\$ 73,000	\$ 11,500	\$ 41,827	\$ -				\$ 182,327
2018	\$104,000	\$ 80,000	\$ 74,000	\$ 12,500	\$ 41,854	\$ -				\$ 437,354
2019	\$ 90,708	\$ 82,000	\$ 75,000	\$ 13,500	\$ 41,882	\$ 123,500	\$ -			\$ 426,590
2020	\$ 54,000	\$ 85,000	\$ 76,500	\$ 14,500	\$ 41,507	\$ 127,500	\$ 41,853			\$ 440,860
2021	\$ 53,298	\$ -	\$ 78,000	\$ 15,500	\$ 41,133	\$ 121,000	\$ 106,819	\$ 89,586	\$ -	\$ 505,336
2022		\$ -	\$ 79,000	\$ 16,500	\$ 40,759	\$ 125,000	\$ 109,759	\$ 86,909	\$ 43,064	\$ 500,990
2023			\$ 80,000	\$ 17,500	\$ 40,385	\$ 123,000	\$ 107,239	\$ 89,481	\$ 104,205	\$ 561,811
2024				\$ 18,500	\$ 45,001	\$ 126,500	\$ 74,726	\$ 86,646	\$ 102,105	\$ 453,478
2025				\$ 19,500	\$ 44,223	\$ 124,000	\$ 77,246	\$ 89,061	\$ 105,255	\$ 459,285
2026				\$ 20,500	\$ 43,444	\$ 122,500	\$ 74,306	\$ 86,069	\$ 103,050	\$ 449,869
2027				\$ 21,500	\$ 42,666	\$ 125,000	\$ 71,366	\$ 88,326	\$ 106,095	\$ 454,953
2028				\$ 22,500	\$ 41,704	\$ 122,500	\$ 74,411	\$ 85,176	\$ 103,785	\$ 450,076
2029				\$ 23,500	\$ 45,992	\$ 125,000	\$ 72,048	\$ 87,276	\$ 101,475	\$ 455,292
2030				\$ 24,500	\$ 44,867	\$ 127,500	\$ 69,686	\$ 84,933	\$ 104,415	\$ 455,902
2031				\$ 25,500	\$ -	\$ 124,500	\$ 67,323	\$ 87,841	\$ 102,000	\$ 407,164
2032				\$ 26,500	\$ -	\$ -	\$ 70,112	\$ 85,242	\$ 105,922	\$ 287,776
2033							\$ 67,487	\$ 87,893	\$ 104,536	\$ 259,917
2034							\$ 70,007	\$ 85,025	\$ 102,898	\$ 257,931
2035								\$ 87,408	\$ 101,260	
2036									\$ 104,494	
2037	-								\$ 102,394	
	\$656,294	\$ 426,000	\$677,500	\$319,155	\$629,331	\$1,617,500	\$1,154,389	\$1,306,874	\$1,596,955	\$8,261,661

#### **Deadline for Certification**

The final budget and levy must be certified by December 29<sup>th</sup>, 2020 so the final 2021 budget and levy must be adopted by no later than the December 2<sup>thd</sup> Council meeting, unless a special meeting is held prior to the end of the year.

### **Summary of Budgets by Fund - General Fund**

## STATEMENT OF REVENUES AND EXPENDITURES - SUMMARY BUDGET - GENERAL FUND

	Act	tual	Bu	dget	Dollar	Percent
	2018	2019	2020	2021	Change	Change
REVENUE				-		
Taxes	\$ 733,415	\$ 794,377	\$ 874,743	\$ 889,251	\$ 14,508	2%
Special assessments	\$ 1,143	\$ -	\$ 750	\$ 750	-	0%
Intergovernmental revenues	\$ 625,814	\$ 616,506	\$ 690,087	\$ 717,117	27,030	4%
Licenses and permits	\$ 99,376	\$ 110,680	\$ 98,140	\$ 113,640	15,500	16%
Charges for services	\$ 312,712	\$ 344,855	\$ 348,791	\$ 320,783	(28,007)	-8%
Fines and forfeitures	\$ 19,164	\$ 10,386	\$ 4,250	\$ 10,000	5,750	135%
Interest earnings	\$ 969	\$ 62,465	\$ 2,463	\$ 3,000	537	22%
Refunds and reimbursements	\$ 10,330	\$ 54,201	\$ 2,900	\$ 2,900	-	0%
Grants from County and Other Local Gover	\$ 84,976	\$ 60,303	\$ 57,771	\$ 60,303	2,532	4%
Miscellaneous revenue	\$ 11,574	\$ 10,688	\$ 3,210	\$ 3,210	-	0%
Transfer in	\$ 135,000	\$ 135,000	\$ 135,000	\$ 135,000		0%
TOTAL REVENUES	2,034,472	2,199,461	2,218,105	2,255,955	37,850	2%
EXPENDITURES						
City Council	23,280	17,222	24,389	24,406	(17)	0%
Administration/Finance	348,845	374,680	352,328	349,638	2,690	-1%
Elections	3,498	1,791	4,315	265	4,050	-94%
City Assessor	16,390	16,681	17,000	14,930	2,070	-12%
Planning	105,381	111,179	111,663	115,452	(3,789)	3%
Building Inspection	108,655	121,548	139,151	149,831	(10,681)	8%
Health Inspection	-	-	212	-		-100%
Legal	11,000	11,000	11,000	11,000	-	0%
Police Protection	185,712	178,734	204,729	210,871	(6,142)	3%
Fire Protection	440,729	443,943	431,882	450,661	(18,778)	4%
Street Department	392,207	523,388	597,718	611,922	(14,205)	2%
Capital Outlay	41	-	-	-	-	N/A
Library	26,652	25,565	29,500	29,500	-	0%
Parks and Play grounds	63,380	72,873	147,007	145,894	1,112	-1%
Swimming beach	64,371	56,363	60,572	61,562	(990)	2%
Recreation/Education/Social	29,929	26,484	38,430	31,400	7,030	-18%
Miscellaneous expense	-	(404)	-	-	-	N/A
Softball Fields	16,088	13,464	21,750	21,750	-	0%
Skating Rink/Warming House	10,562	13,800	26,459	26,872	(413)	2%
Transfer out	20,000					0%
TOTAL EXPENDITURES	1,866,719	2,008,311	2,218,104	2,255,955	(37,850)	2%
NET REVENUE OVER (UNDER) EXPENSE	\$ 167,753	\$ 191,150	\$ 0	\$		

### **Summary of Budget by Fund - Capital Improvement Fund**

## STATEMENT OF REVENUES AND EXPENDITURES - SUMMARY BUDGET - CAPITAL FUND

		Actual	Bu	dget	Percent
	2018	2019	2020	2021	Change
REVENUES					
Taxes	\$ 223,5	00 \$ 200,000	\$ 148,992	\$ 160,000	7%
Interest earnings	\$ 4,3		\$ 5,800	\$ -	-100%
Refunds and reimbursements	\$	- \$ -	\$ -	\$ -	N/A
Miscellaneous revenue	\$ 56,2	74 \$ 130,168	\$ 49,459	\$ 77,679	57%
Transfer in	\$ 80,0	00 \$ 35,000	\$ 86,008	\$ 55,000	-36%
TOTAL REVENUES	364,1	14 376,510	290,259	292,679	1%
EXPENS ES					
	\$	- \$ -	\$ -	\$ 30,000	N/A
Fire Improvement	\$ 25,0	*	\$ 91,174	*	-32%
Fire Equipment	\$ 25,0		* * / *	\$ 62,258 \$ 100,000	-52% -5%
Park Improvement	\$ 34,6		\$ 104,720 \$ -	\$ 100,000	-3% N/A
Administration Improvement General Government	\$ 2,9		\$ - \$ -	\$ - \$ -	N/A N/A
	. ,		\$ 125,624	\$ 75,849	-40%
Street Improvement	\$ 42,5 \$ 39,5		\$ 123,024 \$ 151,445	\$ 155,370	-40% 3%
Street Equipment Miscellaneous expense	\$ 39,3		\$ 131,443	\$ 133,370	-100%
w iscenaneous expense		- \$ 22,840	\$ 32,900	<u> </u>	-100%
TOTAL EXPENSES	149,6	581,764	505,923	423,477	-16%
CHANGE IN NET POSITION	\$ 214,4	<u>\$(205,254)</u>	\$(215,664)	\$(130,798)	100%

### **Summary of Budge by Fund - Liquor Fund**

		Act	ual			Bud		Percent	
LIQUOR STORE		2018		2019		2020		2021	Change
OPERATING REVENUES									
Charges for services	\$	1,925,977	\$	2,003,714	\$ 2,068,562		\$ :	2,030,453	-2%
Cost of sales	\$(	1,423,692)	\$(	1,463,300)	\$(	1,488,236)	\$(	1,488,236)	0%
Total Operating Income		502,285		540,414		580,326		542,217	
OPERATING EXPENSES									
Operations and maintenance	\$	329,763	\$	324,026	\$	393,295	\$	437,015	11%
Depreciation	\$	11,480	\$	13,439	\$	11,640	\$	11,640	0%
<b>Total Operating Expenses</b>		341,243		337,465		404,935		448,655	11%
OPERATING INCOME		161,042		202,949		175,391		93,562	-47%
NON-OPERATING REVENUES (EXPENSES)									
Interest earnings	\$	2,296	\$	4,977	\$	1,300	\$	1,300	0%
Refunds and reimbursements	\$	3,986	\$	17,486	\$	1,600	\$	1,600	0%
<b>Total Non-Operating Revenues (Expenses)</b>		6,283		22,463		2,900		2,900	0%
INCOME BEFORE TRANSFERS		167,325		225,412	-	178,291		96,462	-46%
Transfers in	\$	_	\$	_	\$	-	\$	-	
Transfer out	_\$	(160,000)	\$	(160,000)	\$	(160,000)	\$	(180,000)	13%
CHANGE IN NET POSITION		7,325		65,412		18,291		(83,538)	N/A
BEG. NET POSITION		760,274		767,599		833,011		851,302	2%
ENDING NET POSITION	\$	767,599	\$	833,011	\$	851,302	\$	767,764	-10%

### **Summary of Budgets by Fund - Water Fund**

# STATEMENT OF REVENUES AND EXPENDITURES - SUMMARY BUDGET - WATER FUND

		Act	ual		 Bud		Percent	
WATER		2018		2019	2020		2021	Change
OPERATING REVENUES								
Charges for services	\$	1,109,270	\$	1,215,854	\$ 1,171,252	\$	1,204,941	3%
Rental Income	\$	20,726	\$	22,662	\$ 20,000	\$	20,000	0%
<b>Total Operating Income</b>		1,129,996		1,238,516	1,191,252		1,224,941	
OPERATING EXPENSES								
Operations and maintenance	\$	316,179	\$	350,712	\$ 337,683	\$	350,123	4%
Depreciation	\$	197,585	\$	207,074	\$ 213,569	\$	225,056	5%
<b>Total Operating Expenses</b>		513,764		557,786	 551,252		575,179	
OPERATING INCOME		616,232		680,730	 640,000		649,762	2%
NON-OPERATING REVENUES (EXPENSES)								
Sale of asset	\$	-	\$	-	\$ -	\$	-	-
Interest expense	\$	(163,724)	\$	(235,587)	\$ (155,661)	\$	(155,661)	0%
Federal Grants	\$	-	\$	-	\$ -	\$	-	0%
Interest earnings	\$	10,650	\$	31,498	\$ 12,091	\$	12,091	0%
Refunds and reimbursements	\$	6	\$		\$ 732	\$	732	0%
<b>Total Non-Operating Revenues (Expenses)</b>		(153,068)		(204,089)	(142,838)		(142,838)	0%
INCOME BEFORE TRANSFERS	-	463,164		476,641	497,162		506,924	2%
Transfer out	\$	(18,494)	\$	(685,416)	\$ (11,928)	\$	(11,928)	0%
Transfer in	\$		\$		\$ 	\$		
CHANGE IN NET POSITION		444,670		(208,775)	485,234		494,996	2%
BEG. NET POSITION		4,281,840		4,726,510	 4,517,735	:	5,002,969	11%
ENDING NET POSITION	\$	4,726,510	\$	4,517,735	\$ 5,002,969	\$	5,497,965	10%

### **Summary of Budgets by Fund - Sewer Fund**

### STATEMENT OF REVENUES AND EXPENDITURES -

#### SUMMARY BUDGET - SEWER FUND

		Act	ual				Percent		
<u>S EWER</u>		2018		2019		2020		2021	Change
OPERATING REVENUES									
Charges for services	\$	736,949	\$	785,149	\$	773,480	\$	791,721	2%
OPERATING EXPENSES									
Operations and maintenance	\$	301,008	\$	286,942	\$	330,657	\$	346,517	5%
Depreciation	\$	122,173	\$	131,662	\$	122,173	\$	168,508	38%
<b>Total Operating Expenses</b>		423,181		418,604		452,830		515,025	14%
OPERATING INCOME		313,768		366,545		320,649		276,696	-14%
NON-OPERATING REVENUES (EXPENSES)									
Interest expense	\$	(57,657)	\$	(68,262)	\$	(30,144)	\$	(30,144)	0%
Interest earnings	\$	9,518	\$	29,592	\$	12,342	\$	12,342	0%
Refunds and reimbursements	\$	1,239	\$		\$	1,221	\$	1,221	
<b>Total Non-Operating Revenues (Expenses)</b>		(46,900)		(38,670)		(16,581)		(16,581)	0%
INCOME BEFORE TRANSFERS		266,868		327,875		304,068		260,115	-14%
Transfer out	\$	(32,964)	\$	(566,178)	\$	(14,003)	\$	(14,003)	0%
Transfer in	_\$_		_\$_		\$		\$		0%
CHANGE IN NET POSITION		233,904		(238,303)		290,065		246,112	-15%
BEG. NET POSITION		5,771,118	6,005,022			5,766,719		6,056,784	5%
ENDING NET POSITION	\$ (	6,005,022	\$	5,766,719	\$ (	6,056,784	\$ (	6,302,896	4%